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reinforced during the three years following 1955 when it formed the government. Since then it has been streamlined and hardened by the Party's almost constant struggle with the Church. Frequent meetings now keep the rank and file in close touch with the national leaders. The Party's newspaper, which became a daily shortly after Mintoff resigned in 1958, disseminates propaganda and news of Labour activities as well as international news, and so provides the leaders with an important contact with members.

The MLP is now organized in three tiers: at the national level, at the level of the electoral district, and at the village level. The structure of the MLP, unlike that of its rivals, rests very firmly on its village level organization. Virtually every village in Malta has its own Local Committee, the members of which are elected annually by the formal, dues-paying members among the MLP supporters in the village. In most villages there is also a Party club, of which the Local Committee members are the officers. The Labour Club, which is usually equipped with a bar, a television set and a billiards table, serves as the social centre for the MLP group in the village. Its frequent activities keep the supporters united, as do the attacks of their enemies. The Club has become something of a refuge for MLP supporters who are now cut off from many village activities by the stigma which the Church has attached to them. A number of Local Committees have organized sub-committees for women and children.

Every Local Committee in each electoral district elects one member to sit on the District Committee. This Committee acts as a clearing house for propaganda and electoral tactics. During the three years that the Party formed the government, the District Committees were also points at which district-wide complaints, patronage and public works were discussed with the district MLA's.

At the apex of this pyramid is the National Executive of the Malta Labour Party. This is composed of representatives from all the District Committees, from the Parliamentary group and from the Labour League of Youth. The Party officers and additional members of the Executives are elected at an annual General Conference. All electoral candidates and major policy decisions are confirmed there. Conference delegates are representatives of the Local Committees of each village and town.

During the period the MLP was in power, the Local Committees

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definition of the dogma of her immaculate conception four years earlier, and to St. Joseph, who was declared patron of the Catholic Church in 1870. Virtually all the secondary partiti are dedicated to one of these two.[1] At the same time, there was a general elaboration of the celebrations connected with the cult of saints, including the Italian and Sicilian custom of having bands play during the festas.[2] These were but a part of the more general influx of Italian ideas and customs which accompanied the refugees from Italy of the Risorgimento, who streamed into Malta following 1850. The propaganda efforts of the pro-Italian politicians of the time assisted in the diffusion of these customs, especially in the urban areas.

During this period a conception of social organization new to Malta was also gaining currency, namely the idea of voluntary associations for laymen, and in particular, social clubs for 'gentlemen'. After the establishment in Valletta of the exclusive British Union Club in 1826 and the equally exclusive Casino Maltese in 1850, clubs of various kinds began to spring up in many villages. They multiplied so rapidly that a local chronicler wrote in 1890, 'Today you don't find a village without one or two, nor a city without three or five.'[3]

The latter half of the last century was a period of relative economic prosperity for Malta. This resulted from the increase in military and naval activity after the outbreak of the Crimean War; the sharp expansion in government spending on public works programmes from 1859 to 1865; and the renewed world demand for Maltese cotton as a result of the cotton shortage created by the American Civil War.[4] The economic boom increased the demand for unskilled labour from the villages. This, in turn, helped to disseminate urban-Italian cultural traits. It also provided a financial basis which permitted increased expenditure on festa decorations, fireworks, and above all, uniforms and instruments for the bands. Finally, this period saw the establishment of government schools in all the villages. City-born schoolmasters moved into rural

[1] See Appendix A.

[2] See, for example, Giuseppe Pitrè, *Feste Patronali in Sicilia*, vol. XXI of *Biblioteca delle Tradizioni Populari Siciliane* (Torino-Palermo, Carlo Clausen, 1900), *passim*. He also indicates that a number of Sicilian towns and villages are divided by rivalry between supporters of different saints. (pp. xlvii ff.)

[3] P. P. Castagna, *Lis-Storia Ta Malta* (3 vols.; Valletta, C. Busuttil, 1890), III, 128.

[4] Charles A. Price, *Malta and the Maltese: A Study in Nineteenth Century Migration* (Melbourne, Georgian House, 1954), pp. 105 ff.

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## CHAPTER VII

## National Politics and the Village

In the last few years issues of national policy have taken an increasingly important place in the villages alongside the purely parochial ones we discussed in the preceding two chapters. Divisions based on opposed political ideologies are now reflected in the groups and associations in which people spend their time. The major division which cuts across all Maltese villages is based not so much upon rivalry between political parties, as upon the present conflict between the Malta Labour Party and the Church. But as has been observed, conflict between the Church and a political party is not new to Malta. It also existed during the late 'twenties and early 'thirties.

The dispute between the Labour Party and the Church is essentially a struggle for power. Dom Mintoff, the Labour leader, accuses the Archbishop Gonzi of siding with Britain to maintain Malta's colonial status, and with interfering in politics by attacking the Labour Party and its leaders. In its 1962 Electoral Manifesto the MLP proclaims the right of a person 'to fulfil his civic duty without pseudo-religious interference'; sees as a crime 'any interference with the right of a democratically elected majority to implement the people's mandate', and advocates the 'abolition of medieval privileges which have retarded [the country's] social and economic progress.'[1] The Church sees this not only as a direct attack on the basic right and duty of a bishop to teach and to guard the morals of his flock,[2] but also as a move to destroy its traditional position in Maltese society. In particular it fears that if the Labour Party were returned to power, it would enact legislation which would render the Archbishop liable to prosecution before the criminal court if he were to comment on the political issues of the day.

These opposing views are expressed in the slogans written on

[1] See Appendix B for the 1962 MLP Electoral Manifesto.
[2] Cf. William E. Addis and others, '*Bishop*', *A Catholic Dictionary*, pp. 80 ff.

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walls and shouted at public meetings. Mintoff is portrayed as a Socialist devil working to give the islands over to Communism in the manner of Cuba's Castro. These are some typical examples of the ones that appeared on the blackboard outside the Kortin Catholic Action centre: 'Mintoff is the enemy of the Church', 'Nobody can serve both God and the Devil', '"The Bishops are interfering in politics!" That is what Communists say,' and 'We don't want Communists among us!' In stating their case, Mintoff and his supporters did not mince words either, as the following slogans that appeared on the blackboard of the Kortin Labour Party club demonstrate: 'We want a chance in court about the $60,000 lie',[1] 'With the Papal flag in their hands and shouting for vengeance', 'A fish begins to stink from its head',[2] and 'In Gozo they told the women that we have tails.'

The popular slogan 'Either with the Bishop or against the Church!' sums up the uncompromising attitude of the Church. Most of the sanctions it has imposed have presented that choice to the people in unequivocal terms. Early in May 1961, shortly after the Labour leaders were interdicted, all Church lay societies were instructed to obtain from each member a pledge of his full and unqualified support for the Archbishop. Those that declined to give this were expelled from the society concerned and their names reported to the national office of Catholic Action. But a more drastic sanction was imposed a few weeks later. After the Executive of the Labour Party had invited the Archbishop and the Bishop of Gozo to debate their policy in public at a Labour rally in Cospicua, the Bishops replied to this insult by issuing a circular which declared it a mortal sin to print, write for, sell, buy, distribute or read the Labour Party newspapers. All confessors were instructed to put the necessary questions to their penitents.

Hence, to remain a Labour supporter, a person has to forego the Church sacraments that he has been brought up to believe vital to his happiness and spiritual salvation. This is a very serious choice for a practising Catholic, and before these sanctions were imposed, the Maltese were among the most devoutly Catholic people in the world. It has also meant that MLP supporters cannot

[1] This refers to the Archbishop's charge, made at a rally in March 1961, that Mintoff had received $61,000 from the allegedly Communist dominated Afro-Asian Peoples' Solidarity Organization, which the MLP had just joined.

[2] A Maltese proverb meaning that corruption first becomes apparent among people in high places. This was presumably directed against the Archbishop.

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set as godparents. For this reason a number of people, prevented from inviting relatives and friends to fill this office, have preferred not to baptise their children.

Many have bowed to the authority of the Church and have stopped supporting the Labour Party. But in spite of everything that has been preached on the subject, many others still feel that there is nothing incompatible between support of their political leader and loyalty to their religion. This view is expressed in the slogan which is displayed so often at MLP rallies that it has become almost a party motto: 'With Mintoff always, against the Church never.' Although they are told from the pulpit that it does them no good, most members of the Labour Party continue to attend the daily or weekly services of worship that they have been going to since childhood. Besides, many have rationalized their action by saying that the Archbishop of Malta is acting for personal and political motives; as long as the Pope himself does not condemn the MLP they will continue to support it. This attitude is reinforced by the experience of some Labour supporters who have been absolved while on holiday or on duty with the military services in countries where it is possible to be a Socialist and a practising Catholic at the same time.

As a result of these sanctions many have turned their backs on the Church and no longer attend religious services. Before this struggle between the MLP and the Church, it would have been unthinkable for anyone in a small village to stay away from church. A civil servant in one village told me that he had been a confirmed atheist for years. Yet until this past year he had gone to church every Sunday. In his words, 'People make it very difficult for someone who does not go to church, and I have to live here all my life. Besides, I might lose my job if people complained about me.' But he is now an open supporter of the Labour Party and no longer feels obliged to go to church. To some extent, then, the sanctions of the Church have created a social role for the non-practising Catholic.

The attitude of many who support the Labour Party is summed up in the words of a twenty-year-old bus conductor in Kortin. We were sitting around a table in a small wine shop when I asked him why he supported the MLP in spite of the opposition of the Church to it and the fact that Mintoff was regarded as a Communist by so many in the village. He replied in English, 'I am

matter. [P 65]

While the farmer does not favour the co-operative movement at present he is generally dissatisfied also with the pitkal system and complains of the excessive profits being made by the pitkal, the sensal (a broker and transporter of produce) and the retailer. Very few do however venture to evade these middlemen completely by selling their produce directly to the consumer (B/387, p.17). This is probably the result in part of shortage of labour but in part also a reflection of the 'respect' in which the pitkal is held. The farmer is characteristically suspicious of any change in such a long-established part of his farming, even though he is loud with complaints of it.

The Government plan to centralize marketing on the one hand and to encourage the co-operative movement in the selling of produce on the other will not succeed without a great deal of patient education of the farmer supplemented by material incentives such as subsidies and other assistance already given in other aspects of agricultural development. The most successful co-operatives in Maltese farming to date are probably the two tractor co-operatives founded with the initiative and grant of free equipment by C.A.R.E. (Section 2). Here the farmer has seen a clear financial saving in ploughing costs with no capital outlay on his part. He must similarly be persuaded that centralization and Co-operatives in marketing would be to his advantage. Not only the farmers themselves but the consumers also would stand to benefit from a streamlining of marketing with grading and better packing and presentation of produce, while the improvements in Malta's position as an exporter of agricultural produce would fully justify the effort involved (B/253)[42].

## YOUTH AND FARMING

In their pioneer investigation into the attitudes of the Maltese farmer Fr. Cirillo and his Royal University team stressed the crucial position of the younger generation in agriculture in the Islands (B/387). The present writer concurs with their views and considers the present retreat from farm and village as the most urgent problem in the industry. Something of the technical and economic background to this trend has been seen in Sections 2 and 3, but the social factors involved are no less important.

The fundamental contrast in outlook between the younger and older generations of the farming community today is that in the case of the older generation "with meagre opportunities in other occupations, and often

654 (b) to encourage the members of the farming community to remain in their villages and in the industry.

654 234 (9) Following the official policy, outlined under (8) - particularly that relating to dairying in the Islands, and the limited and short-sighted outlook of the average Maltese farmer (v.6), an irrational emphasis on milk production has emerged in recent years (v. Section 4). The dairy industry has grown to unprecedented size in the Islands and many herdsmen have seized eagerly upon the guaranteed price for milk sold to the M.M.U. as a source of a steady income. The fact that the dairy industry as a whole is over-producing and the continuation of the present conditions depend on a virtual Government subsidy does not deter them from concentrating all efforts into milk production to the neglect of other aspects of farming.

654 178 (10) The official policy, outlined in (8) and (9), seems likely to fail or to come near to failure on two main accounts (Section 4):

(a) the difficulties facing current attempts to pursuade the farmer to accept new schemes, crops, equipment, methods, etc., and arising from

(i) the outlook and attitudes of the farmer as discussed in (6),

(ii) the use of unsuitable means of propaganda by the Advisory Service and others at present attempting to pursuade the farmer to accept new ideas and methods which would bring him cheaper working, a better profit and, thereby, contentment. [208]

(b) the fact that the policy, outlined in (9), is directed, naturally enough, at the present farmers. This generation, however, illiterate and conservative, and with an average age in the late fifties, is, in the long-term view, the wrong one.

The present younger generation in the farming community, whose literacy and awareness of the world beyond the village make them educable and more responsive to new ideas, are the individuals towards whom official effort should be directed if Maltese agriculture is not to be lost by default. Nothing, however, included in official policy (up to December, 1959, is aimed at them (there is nothing resembling a young farmers' club in the Islands and no institute or college where agriculture can be studied).

241 178 The younger generation is in fact, on account of the whole complex of technical, economic and social reason (the strenuous work, the insecurity and the low social status involved) discussed in the four previous Sections, anxious to escape from farming as fast as opportunity to do so emerges.

The problem is clear, and its solution one of action.